

Message Text

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QUOTE: C O N F I D E N T I A L TOKYO 13907

E.O. 11652: GDS

TAGS: AORG, MARR, LE, UNGA, JA, US

SUBJECT: US-JAPAN PRE-UNGA CONSULTATIONS: FINANCING
PEACEKEEPING OPERATIONS

REF: USUN 01556

1. DURING US-JAPAN PRE-UNGA CONSULTATIONS ON JULY 31, ASSISTANT SECRETARY MAYNES TOLD JAPANESE THAT ARRANGEMENTS FOR UN PEACEKEEPING OPERATIONS INCLUDING FINANCING WERE CAREFULLY WORKED OUT TO PERMIT OPERATIONS TO PROCEED WITHOUT PROVOKING BLOCKING OPERATION BY SOME PERMANENT SECURITY COUNCIL MEMBERS. IF US SIDE CORRECTLY READ JAPANESE INTERVENTION AT FIFTH COMMITTEE OF EIGHTH SPECIAL SESSION (REFTEL), JAPAN WISHED BASICALLY TO ALTER THIS UNDERSTANDING. US BELIEVED THIS WOULD BE SERIOUS SETBACK TO CAUSE OF PEACEKEEPING.

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2. UN POLITICAL AFFAIRS DIVISION DIRECTOR WATANABE SAID THIS WAS NOT JAPANESE OBJECTIVE. INSTEAD, JAPANESE SIMPLY HOPED THAT PRINCIPAL FINANCIAL SUPPORTERS OF PKO, SUCH AS JAPAN AND FRG, COULD BE CONTACTED CONCERNING FINANCIAL ASPECTS OF SUCH OPERATIONS PRIOR TO ADOPTION OF MANDATING RESOLUTIONS. JUN MINISTER OGATA ARGUED THAT SYG CONSULTED POTENTIAL TROOP CONTRIBUTORS PRIOR TO SC ACTION ON SPECIFIC

OPERATIONS, AND SUGGESTED THAT IT THEREFORE WOULD BE NATURAL THAT HE ALSO CONSULT IN ADVANCE WITH MAJOR FINANCIAL CONTRIBUTORS. MAYNES POINTED OUT THAT SYG CONTACTED TROOP CONTRIBUTORS ONLY AFTER SC TOOK ACTION. HE NOTED THAT SC DECISION TO PLACE PEACEKEEPING OPERATIONS IN REGULAR BUDGET DID NOT AFFECT CHARTER RESPONSIBILITIES OF GA, WHICH REMAINED IN A POSITION TO OFFER ITS ADVICE AND CONSENT.

3. UN BUREAU DIRGEN OKAWA SAID THAT WHEN ASKED BY DIET AND BY OTHER MINISTRIES DURING BUDGET PROCESS, MOFA WOULD LIKE TO REPLY AFFIRMATIVELY THAT GOJ HAD BEEN CONSULTED PRIOR TO SC DECISION TO LAUNCH NEW OPERATION. IN REPLY TO MAYNES QUERY AS TO WHAT FORM SUCH CONSULTATION COULD TAKE, OKAWA THOUGHT GOJ'S PURPOSE COULD BE SERVED BY INFORMAL CONSULTATIONS WITH SYG OR COUNCIL MEMBERS OR BY SOME OTHER DEVISED FORM. LATER AT LUNCHEON OKAWA TOLD MAYNES PRIVATELY MOFA SIMPLY LOOKING FOR SOME FACE-SAVING DEVICE SO ITS OFFICIALS CAN SAY THAT EVEN IF GOJ ITSELF DID NOT FAVOR A PARTICULAR PEACEKEEPING OPERATION, IT WAS ABLE TO EXPRESS ITS VIEWS.

4. COMMENT: IT WAS CLEAR FROM COMMENTS OF JAPANESE PARTICIPANTS THAT NECESSITY FOR PRIOR CONSULTATION IS DEEPLY FELT WITHIN MOFA, WHICH IS SEARCHING FOR WAYS TO COUNTER DOMESTIC CRITICISM OF LACK OF JAPANESE PARTICIPATION IN CREATION OF NEW OPERATIONS DESPITE HEAVY JAPANESE FINANCIAL SUPPORT. SUGGEST DEPARTMENT AND USUN CONSIDER WAYS TO MEET THAT NEED WITHOUT UNDERMINING PKO DECISION-MAKING PROCESS. MANSFIELD UNQUOTE CHRISTOPHER

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PATION IN CREATION OF NEW OPERATIONS DESPITE HEAVY JAPANESE FINANCIAL SUPPORT. SUGGEST DEPARTMENT AND USUN CONSIDER WAYS TO MEET THAT NEED WITHOUT UNDERMINING PKO DECISION-MAKING PROCESS. MANSFIELD UNQUOTE CHRISTOPHER

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